

Message Text

CONFIDENTIAL

PAGE 01 KABUL 08749 291452Z

43

ACTION NEA-12

INFO OCT-01 IO-14 ISO-00 CIAE-00 INR-10 JUSE-00 NSAE-00

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FM AMEMBASSY KABUL

TO SECSTATE WASHDC 6298

INFO AMEMBASSY ANKARA

USMISSION GENEVA

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DEA WASHDC

C O N F I D E N T I A L KABUL 8749

ANKARA FOR DEA

E.O. 11652: GDS

TAGS: SNAR, UN, AF, US

REF: A) KABUL 8078; B) GENEVA 6220 (NOTAL)

SUMMARY: IN FURTHERANCE OF USG POLICY AIMS TO SUPPORT GOA NARCOTIC ENFORCEMENT EFFORTS, JUSTICE ATTACHE, WITH USG MISSION/AFGHANISTAN AND DEA REGIONAL CONCURRENCE, MADE PROPOSALS FOR DEA-FUNDED BILATERAL ENFORCEMENT ASSISTANCE TO DESIGNATED COUNTERPARTS WITHIN MINISTRY OF INTERIOR POLICY STRUCTURE. GOA REFUSED OFFER ON BASIS IT PREFERRED CHANNEL ALL ENFORCEMENT ASSISTANCE THROUGH UN. THIS MESSAGE PROPOSES US OFFER SAME OR SIMILAR PACKAGE TO UN PRIOR EVENTUAL DONORS MEETING. END SUMMARY.

1. IN LATE NOVEMBER, JUSTICE ATTACHE OFFERED ON TRIAL, EXPERIMENTAL BASIS, A PACKAGE OF US ENFORCEMENT ASSISTANCE TO GOA INCLUDING INFORMANT REWARD SCHEDULE, INFORMANT SUBSIDY PROGRAM, TEMPORARY RENTAL VEHICLE AND DISCREET OPERATION ENTERS BUDGET AS FOLLOWS:

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 KABUL 08749 291452Z

A. INFORMANT SUBSIDY BUDGETED AT \$300-500 PER MONTH.

B. TEMPORARY RENTAL VEHICLE PROCUREMENT AT \$200 PER MONTH.

C. DISCREET OPERATION CENTERS AT \$200 PER MONTH.

D. REWARD SCHEDULE AS FOLLOWS:

RAW OPIUM: \$7 PER KILO SEIZED FOR QUANTITIES OF NOT LESS THAN 100 KILOS OR MORE THAN 500 KILOS. \$4 PER KILO FOR ALL OVER 500 KILOS SEIZED UP TO ONE THOUSAND KILOS. \$2.50 PER KILO SEIZED FOR ALL OVER ONE TON.

POWDERED OPIUM: \$35 PER KILO SEIZED IN QUANTITIES OF NOT LESS THAN 25 KILOS.

MORPHINE BASE: \$100 PER KILO SEIZED IN QUANTITIES OF NOT LESS THAN 10 KILOS.

HASHISH: \$4 PER KILO SEIZED IN QUANTITIES OF NOT LESS THAN 100 KILOS.

HASHISH OIL: \$70 PER KILO SEIZED IN QUANTITIES OF NOT LESS THAN FIVE KILOS.

LABORATORIES: \$1,000 TO BE PAID IN ADDITION TO THE SCHEDULES ABOVE FOR THE SEIZURE AND DESTRUCTION OF ANY PLANT PRODUCING POWDERED OPIUM, MORPHINE BASE OR HASHISH OIL IN CONJUNCTION WITH THE ARREST OF AT LEAST ONE PRINCIPLE IN THE OPERATION THEREOF.

2. DOCUMENTATION REQUIREMENTS: TO QUALIFY FOR ANY OF THE ABOVE REWARDS DEA PERSONNEL WOULD HAVE HAD TO WITNESS THE SEIZURE OR INSPECT THE SCENE AS SOON THEREAFTER AS POSSIBLE, BEING ALLOWED TO VERIFY THE QUANTITY SEIZED, OBTAIN REPRESENTATIVE SAMPLES AND FULLY IDENTIFY ALL DEFENDANTS AND VEHICLES INVOLVED. DEA PERSONNEL WOULD ALSO HAVE HAD TO WITNESS THE DISPOSITION OF ALL CONTRABAND EXHIBITS AND BE ALLOWED TO COLLECT AN ADDITIONAL, REPRESENTATIVE SAMPLE AT THAT TIME.

CONFIDENTIAL

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PAGE 03 KABUL 08749 291452Z

3. PROPOSAL DISCUSSED IN GENERAL TERMS WITH MUNN (S/NR) AND BRIGGS (DEA/ANKARA) DURING THEIR VISIT TO KABUL IN NOVEMBER. DETAILED PROPOSAL ALSO CONCURRED IN BY INTERIM UN ADVISOR APPOINTED BY VIRTUE OF GOA/UN AGREEMENT DATED NOVEMBER 19, 1973 (REFTELS). UN AGREEMENT ADEQUATELY PROVIDES FOR EQUIPPING NEWLY FORMED NARCOTIC UNIT, BUT PROPOSED DEA SUPPLEMENTAL PROPOSAL REGARDED BOTH BY DEA AND UN REPS AS FILLING KEY

GAP IN UN PROGRAM BY PROVIDING REAL MOTIVATING FACTOR NECESSARY TO SUCCESS AND PRODUCTION (I.E., CASES AND ARRESTS) BY POLICE, AS WELL AS AN ACCURATE MEASURING DEVICE FOR RESULTS.

4. PROPOSALS WERE PRESENTED TO MINISTRY OF INTERIOR POLICE OFFICIALS BY JUSTICE ATTACHE ACCOMPANIED BY INTERIM UN NARCOTIC ADVISOR ON NOVEMBER 26, 1973. IN ADDITION, ONE SLOT WAS OFFERED IN DEA'S TEN WEEK TRAINING COURSE COMMENCING JANUARY 4, 1974, AT WASHINGTON DC WITH UN FUNDING OF TRAVEL EXPENSES FOR THE AFGHAN CANDIDATE.

5. ON DECEMBER 10, 1973, CHIEF OF CID (OPERATING LEVEL OFFICIAL WITH PRIMARY RESPONSIBILITY FOR NARCOTICS ENFORCEMENT IN MINISTRY OF INTERIOR) ADVISED JUSTICE ATTACHE GOA HAD DECIDED TO DECLINE DEA OFFERS AND STATED PREFERENCE FOR ANY SUCH ASSISTANCE TO BE CHanneLED THROUGH UN PROGRAM. HE ADDED THAT ALL THAT WAS DESIRED OF DEA WAS INFORMATION AND SOURCES OF INFORMATION. ON DECEMBER 10, 1973, SAME OFFICIAL ADVISED INTERIM UN NARCOTIC ADVISOR THAT NO CANDIDATE FOR THE DEA SCHOOL WOULD BE PUT FORWARD.

6. ON DECEMBER 15, 1973, DEPFONMIN WAHID ABDULLAH CONFIRMED TO AMBASSADOR ELIOT THAT GOA POLICY DECISION WAS TO HAVE ALL ENFORCEMENT ASSISTANCE CHanneLED THROUGH UN. HE DID NOT ELABORATE FURTHER THAN TO IMPLY THAT REFUSAL OF USG BILATERAL ENFORCEMENT ASSISTANCE WAS POLITICAL DECISION TAKEN AT HIGH LEVELS OF GOA. ABDULLAH HAS CONTINUED TO INDICATE, HOWEVER, A DESIRE FOR OPERATIONAL NARCOTICS INTELLIGENCE FROM DEA FOR USE BY GOA POLICE.. WE CONCLUDE THAT THIS DECISION REFLECTS LONG-STANDING AFGHAN WARINESS OF CLOSE ASSOCIATION WITH US IN SECURITY FIELD AND POLITICAL REALITIES VIS-AVIS USSR FACED BY DAOUD REGIME. I MAY ALSO REFLECT AFGHAN RELUCTANCE TO BE SUBJECTED TO CAREFUL AND CLOSE SUPERVISION WHICH
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 KABUL 08749 291452Z

DIRECT DEA ASSISTANCE WOULD ASSURE. WHATEVER THE MOTIVE, GOA WILL UNDOUBTEDLY BASE ITS ENFORCMENT EFFORTS SOLELY ON UN AGREEMENT AND ITS FUTURE ASSOCIATION WITH INTERPOL (MEMBERSHIP TO BE FUNDED BY FRG). WE DO NOT SEE ANY USEFUL PURPOSE IN RAISING SUBJECT ANY HIGHER LEVEL UNLESS AND UNTIL WE HAVE AN ALTERNATIVE PROPOSAL TO SUPPORT.

7. WHILE WE WOULD PREFER SOME DEA BILATERAL ASSISTANCE IN INTERESTS OF EFFECTIVENESS, WE BY NO MEANS BELIEVE THIS DECISION PRECLUDES IMPROVED AFGHAN ENFORCEMENT EFFORTS. REGIME CONTINUES TO MOVE VIGOROUSLY AGAINST SOME AREAS OF TRADITIONAL SMUGGLING, AND HAS APPARENTLY MADE A FEW IMPORTANT SEIZURES OF NARCOTICS IN PAST FEW MONTHS . WE DO NOT DOUBT PRESIDENT DAOUD'S PERSONAL COMMITMENT TO ANTI-NARCOTICS EFFORT, NOR DO WE DESPAIR OF GRADUAL IMPROVEMENT IN POLICE CAPABILITIES

IF UN ADVISOREFFORT IS EFFECTIVE.

8. WE STILL BELIEVE THAT UN PROGRAM AS CURRENTLY CONCEIVED LEAVES A GAP IN NOT PROVIDING GREATER FINANCIAL INCENTIVES TO POLICE OFFICIALS FOR SEIZURES. THEREFORE WE PROPOSE THAT USG CONSIDER PROVIDING FUNDS TO UN EARMARKED FOR THE TYPE OF ACTIVITIES DESCRIBED ABOVE IN PARA ONE. A SUME APPROXIMATE \$100,000 FOR AN INITIAL TRIAL PERIOD OF 12 TO 18 MONTHS SHOULD BE AMPLE. AS WE CONCEIVE IT THIS FUND WOULD BE ADMINISTRED BY THE UN NARCOTIC ADVISOR IN KABUL ACCORDING TO CRITERIA AND GUIDELINES CAREFULLY NEGOTIATED BETWEEN THE UN AND THE USG. THESE GUIDLLINES WOULD HAVE OF COURSE TO INCLUDE THE SAME REQUIREMENTS FOR VERIFICATION WHICH WE HAD PROPOSED UNDER THE ABORTIVE BILATERAL EFFORT (PARA TWO ABOVE). ALTHOUGH DETAILS OF SUCH A PROGRAM WOULD REQUIRE SOME WEEKS OR MONTHS TO WORK OUT, WE SUGGEST THAT THE WASHINGTON AGENCIES CONCERNED ASSESS AS QUICKLY AS POSSIBLE THE VIABILITY OF THIS PROPOSAL SO THAT SUBSEQUENT DISCUSSIONS WITH GENEVA COULD BEGIN PROMPTLY. BY THE TIME THE PERMANENT UN NARCOTIC ADVISOR IS IN KABUL AND WELL IN PLACE ((PROBABLY MARCH AT THE EARLIEST), WE WOULD LIKE TO SEE THIS PROPOSAL READY FOR DISCUSSION BY THE UN WITH THE AFGHANS.

9. ALTHOUGH THE ORIGINATOR OF THE ALTERNATIVE PROPOSAL CONTAINED HEREIN, DEA/KABUL HAS REVERSED ITS PREVIOUS POSITION AS THE RESULT OF DISCUSSIONS HELD ON THE ALTERNATIVE PROPOSAL
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 KABUL 08749 291452Z

WITH DEA REGIONAL DIRECTOR AT ANKARA ON DECEMBER 19 AND 20, 1973. DEAKABUL WHILE NOT CONCURRING WITH ALTERNATIVE PROPOSAL CONTAINED IN THIS MESSAGE, DEFERS TO R.D. BRIGGS AT ANKARA FOR HIS COMMENTS. WOULD ALSO APPRECIATE INDICATION OF BRIGGS REVISED TRAVEL PLANS FOR VISIT KABUL. URGE HE COME AS SOON AS POSSIBLE AFTER JANUARY 7, PLANNING BE HERE AT LEAST TWO DAYS DURING MAIN AFGHAN WORK-WEEK (I.E., MONDAY-THURSDAY).
ELIOT

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Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
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Disposition History: n/a
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